



MEMORANDUM

TO: Comprehensive Plan Citizen Advisory Committee (CAC)

FROM: Beth St. Amand, Senior Planner
Laura Weigel, Associate Planner

DATE: January 24, 2013

SUBJECT: January 31, 2013 Meeting

ACTIONS

Review Community Health and Public Safety Goals and Policies:

1. Complete review from 1/17/13 of City Services/Police & Fire Goals and Policies (Attachment 2)
2. Complete review from 1/17/13 of draft Wastewater Goals and Policies (Attachment 3)
3. First review of Water Goals and Policies (Attachment 4)
4. Overview of Water Resource Quality and Stormwater Topics, (as time allows)

First, a reminder that we meet **AT THE WEB** Thursday – the meeting room is inside the Parks and Recreation Department. Let us know if you have any questions about the location. Secondly, we'll continue reviewing goals and policies from the Community Health and Public Safety Action Area - Public Facilities and Services section. This addresses current Goal 11, Section 2, Stormwater Management; Section 3, Water Treatment and Delivery; and Section 4, Wastewater Collection and Treatment. Goal 6, Section 2 Water Resource Quality will be discussed in conjunction with Stormwater Management. At last week's meeting, staff provided an overview of how these policies on stormwater, water, and wastewater relate to the overall vision and other master planning efforts. See Figure 1 on page 2 of this memo.

2035 Vision for Community Health and Public Safety

"Our community is a safe place to live and supports lifelong active and healthy living. We have excellent public safety response systems that work together with an involved community to ensure peace and safety. There are opportunities for active lifestyles and to obtain locally grown food that promotes the health and social interaction of our residents."

Keeping this vision in mind, this section addresses the following:

- how the City can and will serve existing and future residents and businesses of Lake Oswego;
- ensuring the availability of proper infrastructure to serve these identified areas and maintain services Citywide;
- coordination of future City investments and policy choices to maintain and advance Lake Oswego's quality of life; and

- how the City can contribute to the community's safety and health through minimizing exposure to natural hazards, making sustainable choices that meet the community's needs without compromising the needs of future generations, and providing infrastructure to promote community health through design or other tools.

Please consider if the proposed revisions reflect the community's desired direction as you have observed throughout the Comprehensive Plan update public engagement process; provide goal and policy direction needed to support the vision statement; and if additional revisions are needed.

1. City Services Goals and Policies – 2nd Review Police and Fire Goals and Policies

Attachment 2 incorporates CAC changes from the 1/17/13 meeting. Revisions addressed the following:

- combined Policy 1 a & b into Policy 1 to remove redundancies
- revised Policies 6 & 7 to clarify the distinction between the two policies
- did not revise Policy 8 & 9 after talking to both departments
- changed "development review" to "the community development code" to clarify
- revised Policy 11 to reflect language in the LO Natural Hazards Mitigation Plan
- remove all new policies (13-15)
- added a community education policy (12)

The CAC should review and make a recommendation to the Planning Commission.

2. Public Facilities/ Wastewater Background Review

Attachment 3 provides draft Wastewater Goals and Policies with minor revisions from the last meeting. At the Jan. 17 meeting, staff reviewed background materials; please refer to the Jan. 17 staff memo for a brief overview. Reference Document D provides the 2012 Wastewater Master Plan's executive summary and background report.

At the last meeting, the CAC discussion focused on including two policies: one that addressed innovation and the other conservation. In response to CAC direction, staff proposes the following:

1. A new policy on conservation, Policy 14:

Promote water conservation measures to reduce wastewater and minimize impacts to the wastewater collection system. Although infiltration and inflow is the biggest contributor to the system overload, this policy is consistent with conservation measures in other chapters. However, Engineering recommends that water conservation policies all be located in the Water chapter.

Action Item: Explore innovative ways for new development and redevelopment to minimize impact on the wastewater system, such as graywater systems (on-site reuse of shower and bath wastewater, bathroom sink water, kitchen sink and laundry wastewater onsite). (Note: The Oregon Department of Environmental Quality adopted a graywater permitting program and began accepting applications in April 2012; locally, this would affect plumbing permits.)

The CAC should review the goals and policies and make a recommendation to the Planning Commission.

3. Public Facilities/ Water Goals and Policies – 1st Review

Attachment 4 provides a first draft of Water goals and policies. These policies address the City's water

supply, treatment and delivery (the "Supply System") and update Goal 11, Section 3 in the existing Comprehensive Plan.

Lake Oswego's Supply System was developed between 1965 and 1969, and today includes over 250 miles of water transmission and distribution mains, along with pump stations, water storage reservoirs, pressure reducing station and other facilities, and a water treatment plant. The City supplies water from the Clackamas River to homes, commercial establishments, public facilities, schools, and irrigation accounts within the USB. It also supplies water through intergovernmental agreements to wholesale customers that include seven water districts operating within the USB (Alto Park, Forest Highlands, Glenmorrie, Lake Grove, Rivergrove, and Skylands), and the cities of Tigard and West Linn.

Despite a history of regular maintenance and upgrades, the age, size, and condition of the City's 40-year old Supply System is out of date, deteriorating and at capacity. To address needed improvements while sharing the cost of new infrastructure, the City entered into an agreement with the City of Tigard in 2008 to meet future water needs for the next 50 years.

Planning for the supply system is currently guided by the 2001 Water Master Plan and 2007 Water Management and Conservation Plan, both required by the State. In 2007, a Joint Water Supply System Analysis was prepared for Lake Oswego and Tigard, and has served as interim document for system planning until the Water Master Plan is fully updated. Information from these reports will be used to update the water services component of the City's Public Facility Plan, which is a component of Periodic Review.

Draft revisions to the goal and policies aim primarily to clarify and streamline. New policies have been added to broadly address sustainability, coordination with other agencies regarding water supply planning and management, and compliance with state and federal requirements which includes plans for emergency response, conservation, and the overall water system.

Policies which reflect substantive changes have been annotated with a comment in track changes. Several policies are still being reviewed by Public Works staff, as noted in the comments. Any additional changes, input, or questions on these policies will be shared with the CAC at the January 31 meeting.

5. Public Facilities/ Stormwater & Water Resources Quality Overview (powerpoint will be distributed at the meeting.)

The 1994 Comprehensive Plans contains goals and policies related to both Stormwater (Goal 11, Section 2) and Water Quality Resources (Goal 6, Section 2). However, since that time these two topics are addressed together through the City's Stormwater Management Manual as required through the City's National Pollution Discharge Eliminate System (NPDES) Municipal Separate Storm Sewer (MS4) permit and other legal requirements. Staff is working to combine the two background reports and goals and policies for CAC review. Staff will provide an overview of changes that have occurred and why the two topics will be combined.

NEXT STEPS

1. City Services Goals and Policies – 2nd Review

The Planning Commission will review these draft policies, with CAC revisions, in February and March.

2. Public Facilities/ Wastewater Goals and Policies

The Planning Commission will review these draft policies, with CAC revisions, in February and March.

3. Public Facilities/ Water Goals and Policies

The Planning Commission will review these draft policies, with CAC revisions, in February and March.

3. Public Facilities/ Stormwater & Water Resources Goals and Policies

The CAC will review these draft policies in February.

Figure 1. Public Facilities and Services



